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Message Text

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ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/066 W
----------311140Z 089863 /22
R 311100Z MAR 77
FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC 3033

C O N F I D E N T I A L SECTION 1 OF 2 TAIPEI 1787

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E.O. 11652: GDS
TAGS: PFOR, AMGT, XE
SUBJECT: PARM-ANNUAL POLICY AND RESOURCE ASSESSMENT: PARTS II AND III

REFS: (A) STATE 038356, (B) CERP 0001

PART II: RESOURCE ASSESSMENT

1. I BELIEVE THAT STATE RESOURCES ARE EFFECTIVELY EMPLOYED GIVEN THE CURRENT STATE OF OUR RELATIONS WITH THE ROC. THE FOLLOWING ARE BRIEF COMMENTS ON THE FUNCTION OF STATE CONSTITUENTS OF THE MISSION:

(A) THE POLITICAL SECTION TOUCHES DIRECTLY ON MAINTAINING AMERICAN INTERESTS DESCRIBED IN PART I. DRAWING HEAVILY ON ITS LANGUAGE COMPETENCE (FOUR OF ITS FIVE SLOTS ARE LANGUAGE-DESIGNATED), THE SECTION ANALYZES AND REPORTS ON LOCAL PERCEPTIONS OF AND REATIONS TO US POLICY, PARTICULARLY AS THIS AFFECTS OR MIGHT AFFECT THE STABILITY OF THE GOVERNMENT AND ITS INCLINATION TO ENGAGE IN ACTIVITIES INIMICAL TO US INTERESTS. THE SECTION HAS PRIMARY RESPONSIBILITY FOR HUMAN RIGHTS ISSUES, AND SERVES AS THE AMBASSADOR'S DAY-TO-DAY LIAISON WITH MILITARY
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ELEMENTS OF THE MISSION.

(B) THE ECONOMIC/COMMERCIAL SECTION IS RESPONSIBLE FOR ANALYTIC REPORTING ON THE ROC ECONOMY, WHICH IS A BASIC FACTOR OF POLITICAL STABILITY HERE. IN THE BILATERAL CONTEXT, THE SECTION ADVISES US BUSINESSMEN, AND OFTEN REPRESENTS AND ADVANCES THEIR GENERAL

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INTERESTS WITH THE GROC. SUCH ACTIVITIES CONTRIBUTE SIGNIFICANTLY TO SUPPORT AMERICAN INVESTMENT AND BUSINESS ACTIVITIES HERE AND THEIR STABILIZING EFFECT.

(C) THE CONSULAR SECTION PROVIDES THE USUAL GAMUT OF VISA AND AMERICAN CITIZEN SERVICES. CONSIDERABLE IMMIGRATION AND TRAVEL TO THE UNITED STATES FROM THE ROC HAS, AMONG OTHER THINGS, SERVED AS A KIND OF SOCIAL SAFTEY VALVE, RELIEVING THE DESTABILIZING PRESSURE WHICH WELL-EDUCATED PEOPLE WITH INSUFFICIENT LOCAL OUTLET FOR THEIR AMBITION MIGHT OTHERWISE CREATE ON TAIWAN. ANY SIGNIFICANT CUT-BACK ON VISA SERVICES AS WE MOVE TOWARD NORMALIZATION OF OUR RELATIONS WITH THE PRC WOULD BE A DISTURBING SIGNAL HERE. CONSULAR SECTION ACTIVITY ALSO BEARS ON HUMAN RIGHTS AS THOSE APPLY TO THE ROC'S TREATMENT OF PRIVATE AMERICAN CITIZENS HERE.

(D) THE ADMINISTRATIVE SECTION PROVIDES ADMINI-STATIVE SUPPORT FOR MISSION ELEMENTS. THE SECURITY OFFICE PERFORMS THE USUAL SECURITY FUNCTIONS AND HAS ALMOST COMPLETED THE INSTALLATION OF AN EXTENSIVE NEW PHYSICAL SECURITY SYSTEM AT THE CHANCERY, CONSULAR SECTION, AND OTHER MISSION ELEMENTS.

(E) THE TRADE CENTER, A JOINT STATE/COMMERCE UNDERTAKING, IS HEADED BY A DIRECTOR WHO OPERATES UNDER THE GENERAL SUPERVISION OF THE ECONOMIC/ COMMERCIAL COUNSELOR. THE CENTER PROMOTES AMERICAN CONFIDENTIAL

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EXPORTS TO THE ROC, AND THUS CONTRIBUTES TO REDUCING OUR DEFICIT IN BILATERAL TRADE WITH THE ROC.

(F) FSI/TAICHUNG OPERATES AN ADVANCED CHINESE LANGUAGE SCHOOL FOR VARIOUS ELEMENTS OF THE USG. THE EMBASSY'S LANGUAGE OFFICERS ARE GRADUATES OF THIS SCHOOL.

2. THE PROGRAMS, FUNDING AND STAFF LEVELS OF OTHER USG AGENCIES OPERATING IN THE ROC ARE APPROPRIATE TO THEIR RESPECTIVE TASKS AS CURRENTLY DEFINED. THESE AGENCIES INCLUDE USIA, THE DEFENSE ATTACHE OFFICE, MAAG, ATG, DEPARTMENT OF AGRICULTURE, DEPARTMENT OF THE TREASURY (CUSTOMS), DEPARTMENT OF COMMERCE, DRUG ENFORCEMENT AGENCY, AND THE FAA.

PART III: STATE PERSONNEL RECOMMENDATIONS

3. REPROGRAMMINGOF CURRENT RESOURCES WOULD NOT

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RESULT IN SIGNIFICANTLY GREATER ADVANCEMENT OF OUR PRIORITY INTERESTS HERE. IF AND AS CIRCUMSTANCES CHANGE BY FY 79, THE EMBASSY CAN REPROGRAM RESOURCES TO MEET MINOR IMMEDIATE NEEDS. FOR EXAMPLE, WE ANTICIPATE WE MIGHT HAVE TO DO THIS WITHIN THE ADMINISTRATIVE SECTION IN ORDER TO ASSIST THE US MILITARY LOGISTICALLY WITH AN ORDERLY DRAWDOWN ON TAIWAN, AND TO SPEND MORE TIME ON THE MAINTENANCE OF RAPIDLY AGING USG OWNED OR LEASED PROPERTY. ALSO, THE ONE ADDITIONAL FSL PROFESSIONAL POSITION TO BE MADE AVAILABLE IN FY 79 AS A RESULT OF THE INSTALLATION OF THE TERMINAL EQUIPMENT REPLACEMENT PROGRAM COULD BE REPROGRAMMED IN RESPONSE TO NEEDS AT THE TIME.

4. THE ONLY PERSONNEL INCREASES REQUESTED IN FY 79 ARE TWO FSL POSITIONS IN THE CONSULAR SECTION. (THIS ASSUMES THAT ALL FY 77 AND FY 78 REQUESTS FOR
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CONSULAR SECTION LOCAL AND AMERICAN POSITIONS ALREADY SUBMITTED IN CONSULAR PACKAGE FORM WILL BE GRANTED BEFORE FY 79.) THESE TWO POSITIONS (AS WELL AS THE ONES APPLIED FOR IN FY 77 AND FY 78 CONSULAR PACKAGES) WILL BE NEEDED TO COPE SUCCESSFULLY WITH WHAT WE ANTICIPATE WILL BE A 30 PERCENT INCREASE IN VISA WORK FROM FY 77 TO FY 79, AS WELL AS A SIGNIFICANT INCREASE (PERHAPS 30 PERCENT) IN DEMAND FOR AMERICAN CITIZEN SERVICES CAUSED BY INCREASING NOTARIAL AND PROTECTION AND WELFARE REQUIREMENTS.

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ACTION EA-09

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MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/066 W
----------311211Z 090978 /11
R 311100Z MAR 77
FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC 3034

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C O N F I D E N T I A L SECTION 2 OF 2 TAIPEI 1787

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5. MISSION STAFFING CHART:

	CURRENT FY-77				
AGENCY/FUNCTION	AMER OFFS.	AMER STAFF	FSL PROFES.	FSL STAFF&	PIT
STATE:					
EXECUTIVE	2	2	0	2	
POLITICAL	5	2	3	0	
ECON/COMM	9	3	6	3	
CONSULAR	7	1	17	1	1
ADMIN(OF WHICH): &&&					
ADMIN OFFICE	1	1	1	0	
SECURITY	1	7&&	2	0	
GEN.SERVICES	3	0	29	22	
PERSONNEL	1	0	3	0	
BUDGET/FISCAL	1	0	8	0	
COMMUNICATIONS	4	0	4	4	
TOTALS:	34	16	105	1	
OTHER AGENCIES:					
FSI/TAICHUNG	2	0	19	0	
USIS	9	1	50	11	

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IBS	1	0	1	0	
AGRIC	1	0	1	1	
TREAS	1	0	1	0	
JUST	1	1	0	0	
DOD (DAO)	11	0	2	2	
AID	0	0	1	2	
COMMERCE	1	0	3	1	
FAA	4	0	0	0	
OTHER:					
ATG	42		87		

& INCLUDES DRIVERS
&& MARINE SECURITY GUARDS
&&& THERE ARE 11 CORE AMERICAN POSITIONS AND 1 DAS POSITION; 45 CORE FSL POSITIONS AND 28 DAS POSITIONS

	PROJECTED FY-79				
AGENCY/FUNCTION	AMER OFFS.	AMER STAFF	FSL PROFES.	FSL STAFF&	PIT
STATE:					

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EXECUTIVE	2	2	0	2
POLITICAL	5	2	3	0
ECON/COMM	9	3	6	3
CONSULAR	9	1	19	3
ADMIN(OF WHICH):				
ADMIN OFFICE	1	1	1	0
SECURITY	1	7&&	2	0
GEN.SERVICES	3	0	29	22
PERSONNEL	1	0	3	0
BUDGET/FISCAL	1	0	8	0
COMMUNICATIONS	4	0	3	4
TOTALS:	36	16	108	

OTHER AGENCIES:

FSI/TAICHUNG	2	0	19	0
USIS	9	1	50	11

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IBS	1	0	1	0
AGRIC	1	0	1	1
TREAS	1	0	1	0
JUST	1	1	0	0
DOD (DAO)	11	0	2	2
AID	0	0	1	2
COMMERCE	1	0	3	1
FAA	4	0	0	0
OTHER:				
ATG	42		87	

NOTE: THESE FIGURES DIFFER FROM THE FY 77 FIGURES IN THAT ONE LESS FSL PROFESSIONAL IS SHOWN IN THE COMMUNICATIONS AND RECORDS UNIT (FROM 4 TO 3 POSITIONS). THE POST EXPECTS TO HAVE THE NEW TERP (TERMINAL EQUIPMENT REPLACEMENT PROGRAM) EQUIPMENT INSTALLED AND FUNCTIONING IN EARLY 1978 AND WITH THIS PROVISION WE WOULD DO WITH ONE LESS LOCAL EMPLOYEE IN C&R. THESE FIGURES REFLECT FY 77 AND FY 78 ADDITIONS TO THE CONSULAR SECTION.

& INCLUDES DRIVERS
&& MARINE SECURITY GUARDS

6. FOLLOWING IS A LIST OF LOWEST PRIORITY STATE AMERICAN AND LOCAL POSITIONS, TOGETHER WITH A BRIEF EVALUATION OF THE EFFECT THE WITHDRAWAL OF THESE POSITIONS WOULD HAVE ON PROGRAMS AND OPERATIONS:

AMERICAN POSITIONS:

PRIORITY 1 (FIRST TO GO): ECON/COMM 20-9280-099 (SECRETARY).

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WITHDRAWAL OF THIS POSITION WOULD HAVE LITTLE EFFECT ON ROUTINE OFFICE WORK, BUT WOULD REDUCE THE EFFICIENCY AND RAPIDITY WITH WHICH THE OFFICE COULD OPERATE IN PERIODS OF EXCEPTIONALLY HEAVY REQUIRE-
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MENTS.

PRIORITY 2 (SECOND TO GO): CONS (ONE OF TWO POSITIONS REQUESTED AND TENTATIVELY APPROVED FOR FY 77). WITHDRAWAL OF THIS POSITION MIGHT HAVE LITTLE IMMEDIATE AFFECT, BUT ANTICIPATED INCREASE IN CONSULAR WORKLOAD WOULD PROBABLY REQUIRE ANOTHER REQUEST FOR THE POSITION BEFORE FY 79.

PRIORITY 3 (THIRD TO GO): ADMIN (GSO) 52-2340-130 WITHDRAWAL OF THIS BUILDING SERVICES SPECIALIST POSITION WOULD SERIOUSLY DETRACT FROM OUR ABILITY TO MAINTAIN OUR INCREASINGLY AGED HOUSING UNLESS THE REMAINING TWO AMERICAN OFFICERS IN GSO WERE EXCEPTIONALLY WELL QUALIFIED IN MAINTENANCE WORK AND SUPERVISION.

PRIORITY 4 (FOURTH TO GO): AMERICAN EMBASSY LANGUAGE SCHOOL 50-2021-107 (ADMIN OFFICER).
WITHDRAWAL OF THIS POSITION (CURRENTLY FILLED BY AN ADMINISTRATIVE OFFICER WHO DIVIDES HIS TIME BETWEEN LANGUAGE STUDY AND SCHOOL ADMINISTRATIVE WORK) WOULD REQUIRE THE DIRECTOR AND THE EMBASSY TO TAKE ON RELATIVELY GREATER ADMINISTRATIVE RESPONSIBILITIES AND SIGNIFICANTLY REDUCE THE DIRECTOR'S ABILITY TO MEET HIS PROFESSIONAL ACADEMIC RESPONSIBILITIES.

FSL POSITIONS:
PRIORITY 1 (FIRST TO GO): AELS LANGUAGE INSTRUCTOR POSITIONS LS-12, 14, 18 AND 19.
THESE POSITIONS HAVE BEEN LONG VACANT. WITH-DRAWING THEM WOULD HAVE NO EFFECT ON THE SCHOOL UNLESS STUDENT ENROLLMENT WERE TO RISE.

PRIORITY 2 (SECOND TO GO): AID FSL-10(S) (CHAUFFEUR).
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WITHDRAWAL OF THIS POSITION, PART OF THE COMMON MOTOR POOL, WOULD REDUCE THE EMBASSY'S ABILITY TO

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PROVIDE OFFICIAL TRANSPORTATION TO VISITORS AND STAFF, AND LIKELY RESULT IN GREATER REIMBURSEMENTS FOR TAXI FARES.

PRIORITY 3 (THIRD TO GO): ADMIN (C&R) ETP-88.
WITHDRAWAL OF THIS POSITION AFTER THE INSTALLATION OF TERP WOULD NOT AFFECT THE OPERATIONS OF THE EMBASSY UNDER CURRENT CONDITIONS.

PRIORITY 4 (FOURTH TO GO): ADMIN (GSO).
POSITION TO BE IDENTIFIED LATER DEPENDING ON HOW WORK PRIORITIES CHANGE IN MONTHS AHEAD.

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